

Strategic Planning & Environment Overview & Scrutiny Agenua

TUESDAY 14 MARCH 2017 AT 7.30 PM

Conference Room 2 - The Forum

The Councillors listed below are requested to attend the above meeting, on the day and at the time and place stated, to consider the business set out in this agenda.

Membership

Councillor G Adshead Councillor Anderson (Chairman) Councillor Ashbourn Councillor E Collins Councillor Fisher Councillor S Hearn Councillor Hicks Councillor Howard Councillor Matthews Councillor Ransley Councillor Riddick

Councillor C Wyatt-Lowe (Vice-Chairman)

Substitute Members:

Councillors Birnie, Link, Ritchie, R Sutton, Timmis and Tindall

For further information, please contact Katie Mogan or Member Support

AGENDA

8. PLANNING, DEVELOPMENT AND REGENERATION Q3 PERFORMANCE REPORT (Pages 2 - 16)

Report to follow



Report for:	Strategic Planning and Environment Overview & Scrutiny Committee
Date of meeting:	14 March 2016
PART:	1
If Part II, reason:	

Title of report:	Quarter 3 Performance Report – Planning, Development and Regeneration
Contact:	Cllr Graham Sutton, Portfolio Holder for Planning and Regeneration
	James Doe, Assistant Director – Planning, Development and Regeneration
Purpose of report:	To report on service performance for the third quarter of 2016/17, and to provide an update on the Operational Risk Register.
Recommendations	That the report be noted.
Corporate objectives:	The report focuses on the service plan for the area and key performance indicators. All corporate objectives are therefore relevant.
Implications:	<u>Financial</u>
	None arising directly from this report.
'Value For Money Implications'	Value for Money
implications	None arising directly from this report.
Risk Implications	Risk Assessment completed as part of the service plan.
Equalities Implications	None arising from this report.

Health And Safety Implications	None arising from this report.
Consultees:	Cllr Graham Sutton, Portfolio Holder for Planning and Regeneration.
	Mark Gaynor, Corporate Director for Housing and Regeneration
	Sara Whelan, Group Manager for Development Management and Planning
	Chris Taylor, Group Manager for Strategic Planning and Regeneration
Background papers:	Performance information held on the CorVu system.

Introduction

- **1.** The report provides the performance report for the third quarter of the current business year. The detailed performance information is at Appendix 1.
- 2. Performance on service delivery continues to be strong, with all non-financial indicators at green except one at red (planning application validation).
- **3.** The operational risk register is at Appendix 2 and has been updated since the last report to the Committee on 22 November 2016.

Performance Indicators

- 4. <u>Building Control</u>. Performance is again strong, with 100% of all applications determined within 2 months (BC01).
- 5. <u>Development Management</u>. This has been a strong quarter. Performance on all categories of applications is running at green. 100% of all major applications were determined on time (DMP04), 85% of the 'minor' category, and nearly 90% of the 'others' which comprise the bulk of the planning caseload (DMP05 and 06 respectively).
- 6. The number of planning applications that were received in quarter 3 (DMP02) was down on quarter 1 at 537 proposals compared to 606 in June-September.
- 7. Refusals of planning applications (DMP07) remains low at just under 5%.
- 8. The only process-based performance indicator at red this quarter is on the validation of planning applications within three working days (DMP08), which is at 48% compared to the 70% target where IT problems have persisted. Relatively slow validation of applications has not however affected performance in application processing overall, as can be seen above.
- 9. <u>Planning Enforcement</u>. The Council's approved Local Enforcement Plan sets out priorities for investigations into three categories. All Priority 1 cases were visited within 1 working day (PE01). Priority 2 cases (PE02) were under target

- at 59% for the target visiting time of 10 working days. For priority 3 cases (PE03) to be visited within 15 working days, the outcome was 80.9%. There was some slippage from quarter 2, with a vacancy in the team being filled. The enforcement team is now back up to full strength.
- 10. <u>Land Charges</u>. This is a competitive service and workload and business remains very high, though the number of property searches received (LC01) held steady at 481 searches compared to 483 in quarter 2 and 589 in quarter 1. Performance (LC02) is good at an average processing time of 5.81 days against the target of ten.
- 11. <u>Strategic Planning and Regeneration</u>. The house building market was active during Q3 with 156 new homes built, up from 111 in quarter 2 (SPR05). This brings the total to date this business year to 431 units, at this stage already meeting the annual Core Strategy target of 430 units.
- 12. <u>Finance.</u> The main issue continues to be under-recovery of planning fees against budgeted target income (FIN16). This is due to a fall off in the number of major applications being submitted across the year, but activity has picked up again. Fees received amounted to nearly £520,000 against the expected trajectory of £610,000, but the gap between receipts and trajectory has narrowed from quarter 2. The income issue remains a risk, but will be monitored closely.
- 13. Land Charges income (FIN17) is slightly under target by around £7,000.
- 14. For building control fees, the income situation has improved with almost £413,000 received against the anticipated target at this stage of the year of £406,000.

Operational Risk Register

- 15. The quarter 3 report is at Appendix 2. The residual risk rating has been raised in two areas.
- 16. The first, reference PDRF03 relates to income streams failing to meet budgeted targets. This reflects what has taken place this year, as referred to in this report.
- 17. The second, reference PDRR01 relates to the Local Plan (formerly the Local Development Framework) not meeting key milestones. The risk rating has been raised slightly to reflect that the Council is commencing a full Local Plan Review this year and issues such as new legislation and timescales set by the Planning Inspectorate as part of the process can lead to delays. Progress on the Local Plan is being managed as a corporate project of the Council.

SPE OSC QUARTERLY PERFORMANCE REPORT

Planning, Development and Regeneration

December 2016



Measure	Owner & Updater	Dec 2016 Result	Sep 2016 Result	Dec 2015 Result	Sign Off	Comments
BC01 - Percentage of Building Control Applications determined within 2 months	Sara Whelan Andrew Howard	100% (177/177) Target: 100	100% (178/178) Target: 100	100% (149/149) Target: 100	•	Updater Target met. 100% Comparison to 3rd Quarter 2015. 150 Applications received and processed. Owner Noted an increase in applications compared to this time last year
DMD02 - Number of planning applications received O	Sara Whelan Fiona Bogle	537 Applications Info Only	606 Applications Info Only	614 Applications Info Only	5 √	Owner Noted slightly lower than previous quarters
DMP04 - Percentage of major applications determined within 13 weeks (YTD)	Sara Whelan Fiona Bogle	100% (5/5) Target: 60	57.14% (4/7) Target: 60	85.71% (6/7) Target: 60	•	Updater 4 of these were within an agreed extension of time. Owner Good result
DMP05 - Percentage of minor applications determined within 8 weeks	Sara Whelan Fiona Bogle	85% (68/80) Target: 65	83.33% (65/78) Target: 65	70.51% (55/78) Target: 65	•	Owner Excellent result for quarter considering Christmas period and IT difficulties
DMP06 - Percentage of other applications determined within 8 weeks	Sara Whelan Fiona Bogle	89.31% (259/290) Target: 80	93.54% (275/294) Target: 80	85.6% (220/257) Target: 80	•	Owner good result



Report run: 07/03/2017

Measure	Owner & Updater	Dec 2016 Result	Sep 2016 Result	Dec 2015 Result	Sign Off	Comments
DMP07 - Percentage of planning applications refused	Sara Whelan Fiona Bogle	6.8% (33/485) Target: 10	4.56% (23/504) Target: 10	6.47% (22/340) Target: 10	•	Updater Owner
DMP08 - Percentage of planning applications validated within 3 working days	Sara Whelan Jason Seed	48% (303/632) Target: 70	49% (292/593) Target: 70	77% (579/751) Target: 70		Owner Planning registry have suffered delays from IT difficulties with re indexing work and staff sickness
FIN15 - Building Control Income ytd actual against profiled budget	James Doe Caroline Souto	£412873 Target: 405783	£295703 Target: 287297	£410625 Target: 412751	×	
FIN16 - Planning Fees ytd actual against profiled budget	James Doe Caroline Souto	£519382 Target: 609533	£276008 Target: 406355	£733477 Target: 600675	×	
FIN 7 - Search Fees ytd actual against period budget	James Doe Caroline Souto	£181091 Target: 210000	£124125 Target: 140000	£224491 Target: 210000	×	
L C - Volume of Local Land Charges Searches Received	Sara Whelan Ann Stowe	481 Searches Info Only	483 Searches Info Only	582 Searches Info Only	•	Only a very slight decrease in searches from last quarter. We are however down on searches from this period in 2015 due to the slow down in the Housing Market. This period does tend to be the quietest. Owner Noted 100 cases down compared to this time last year. I have reallocated staff resources accordingly
LC04 - Average time taken to process an official Local Land Charges search	Sara Whelan Ann Stowe	5.81 Days Target: 10	5.18 Days Target: 10	6.44 Days Target: 10	•	Updater The search turnaround times remain constant. Owner good result



Report run: 07/03/2017

Measure	Owner & Updater	Dec 2016 Result	Sep 2016 Result	Dec 2015 Result	Sign Off	Comments
PE01 - Percentage of priority 1 enforcement cases visited within 1 working day	Sara Whelan Philip Stanley	100% (6/6) No Target	75% (3/4) Target: 0	100% (8/8) Target: 100	•	Updater Priority 1 cases were all visited within 24 hours Owner good result
PE02 - Percentage of priority 2 enforcement cases visited within 10 working days	Sara Whelan Philip Stanley	59% (36/61) No Target	96.9% (62/64) Target: 0	91.9% (57/62) Target: 100	•	Updater The team had only one Enforcement Officer for much of this period. Owner New enforcement officer now started
PE03 - Percentage of priority 3 enforcement cases visited within 15 working days	Sara Whelan Philip Stanley	80.9% (38/47) No Target	100% (64/64) Target: 0	98.4% (63/64) Target: 100		Updater A good effort considering the team had only one Enforcement Officer for much of this period. Owner agree a good result considering staffing levels
S 05 - Number of new homes completed	Chris Taylor Francis Whittaker	156 Homes Info Only	111 Homes Info Only	149 Homes Info Only	×	

Report run: 07/03/2017

December 2016



Planning Development & Regeneration - James Doe

PDR_F01 Market fails to bring forward because of continuing economic uncertainty

Category: Financial	Corporate Priority: Regeneration		Risk Owner: James Doe	Portfolio Holder: Graham Sutton	Tolerance: Treating
Inherent Probability	Inherent Impact	Inherent Risk Score	Residual Probability	Residual Impact	Residual Risk Score
ည် Likely	4 Severe	12 Red	3 Likely	2 Medium	6 Amber
Conseq	uences	Current	Controls	Assu	rance
Needs of the community in to local services will not be met	t.	-Enterprise Zone for Maylan operational by April 2017 - Developments coming forwaite (out of town retail) and commercial floorspace) - Economic Development Structure Board - Participation in county-wide - Corporate actions; development expenses of CRG updated into a Infrastructure Board - Submission made to the LE fund for a range of projects - Town Centre Strategy now	vard at the Maylands Aviva Prologis/Aviva (new rategy in place with review ogramme in place with le initiatives and Partnership oments monitored and e Regeneration Group; a new Growth and EP's bid for Growth Deal 3 to boost the economy;	t-document-library/ed-stratesfvrsn=0 Dacorum Development Proghttp://www.dacorum.gov.ul	nofurther.co.uk/docs/defaulegy-brochure-web-pdf.pdf? gramme at k/docs/default-dpjanuary2013.pdf?sfvrsn=0 erally at k/home/regeneration

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http://www.dacorum.gov.uk/home/council-democracy/meetings-minutes-and-agendas/events/2014/10/21/cabinet/cabinet

Sign Off and Comments

Sign Off Complete

PDR_F02 External funding sources are reduced or disappear							
Category: Filancial	Corporate Priority: Regeneration		Risk Owner: James Doe	Portfolio Holder: Graham Sutton	Tolerance: Treating		
[®] Inherent Probability	Inherent Impact	Inherent Risk Score	Residual Probability	Residual Impact	Residual Risk Score		
3 Likely	4 Severe	12 Red	2 Unlikely	4 Severe	8 Amber		
Consec	quences	Current	Controls	Assu	rance		
minimise risk to t ensure timely spe Ongoing liaison w proposals, with so programme in 20 Participation in th Maylands / East H infrastructure imp		ensure timely spend to avoid Ongoing liaison with Herts L proposals, with submission programme in 2016	in seeking new funds and to d clawback of grant funding. EP on external funding made to the Growth Deal 3 diviro-Tech Enterprise Zone at ecure funding for major is	Cabinet reports on Water Gardens project Cabinet reports on Maylands Urban Realm Project Bid submission to Herts LEP			

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Sign Off Complete



	Management of cases through Dacorum Regeneration Programme Board.						
Sign Off and Comments							
Sign Off Complete							
PDR_F03 Key income streams do not meet pla	anning fees, building regulations and local land charges in	come budgets					
Page							
a C							

Category:	Corporate Priority:		Risk Owner:	Portfolio Holder:	Tolerance:				
Fioncial	Regeneration		James Doe	Graham Sutton	Treating				
Inherent Probability	Inherent Impact	Inherent Risk Score	Residual Probability	Residual Impact	Residual Risk Score				
3 Likely	4 Severe	12 Red	3 Likely	3 High	9 Amber				
Consec	quences	Current Controls		Assurance					
Unable to meet government and local targets. - Bad press - Shortfall on budget and potential staff cuts/service reduction - possibility of Govt intervention in the planning service if performance declines as a resuly Current Monthly monitoring of development with Accountancy at GM and Review of major development income trajectory Building Control fees are to 2017			d AD level nts monthly to help track						
	Sign Off and Comments								

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Income from Planning fees now unlikely to meet the increased income target set in the 16/17 budget. impact has been mitigated by the later than expected arrival of major planning applications

PDR_I01 Failure to deliver on the Regeneration and Sustainability Agenda by Insufficent Capac								
Category: Infrastructure			Risk Owner: James Doe	Portfolio Holder: Graham Sutton	Tolerance: Treating			
Inherent Probability	Inherent Impact	Inherent Risk Score	Residual Probability	Residual Impact	Residual Risk Score			
3 Likely	4 Severe	12 Red	2 Unlikely	3 High	6 Amber			
© Consec	quences	Current	Controls	Assu	rance			
b ud get.		- SPAR team fully in place - Formation of corporate regeneration group has brought in further support and capacity - Projects monitored through Dacorum Regeneration Programme Board and Steering Group		Assurance Project PIDs and governance in place, particularly Corporate Regeneration Group and Dacorum Regeneration Programme Board. See Cabinet report Dec 2013 regarding Hemel Evolution project management arrangements http://www.dacorum.gov.uk/docs/default-source/council-democracy/cabinet13-12-17hemel-evolution-reportfinal-report-jd-comments.pdf? sfvrsn=0 Work now progressing on site for the Marlowes				
Shopping Zone improvements and on schedule. Sign Off and Comments								
Sign Off Complete		Jigh Off and	- Comments					

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PDR_I02 Failure to deliver on the Regeneration and Sustainability Agenda by lack of internal expertise								
Category:	Corporate Priority:		Risk Owner:	Portfolio Holder:	Tolerance:			
Infrastructure	Regeneration		James Doe	Graham Sutton	Treating			
Inherent Probability	Inherent Impact	Inherent Risk Score	Residual Probability	Residual Impact	Residual Risk Score			
3 Likely	4 Severe	12 Red	2 Unlikely	3 High	6 Amber			
Consec	Consequences Current			Assurance				
Regeneration projects fail, are delayed or go over beget. O Specialist expertise has been finance on cost management Health and Safety.			See Dec 2013 Cabinet report project management arrang http://www.dacorum.gov.ul source/council-democracy/cevolution-reportfinal-report sfvrsn=0	ements cabinet13-12-17hemel-				
Sign Off and Comments								
Sign Off Complete								

PDR_I03 Failure to deliver on the Regeneration and Sustainability Agenda by Failure of partners to engage						
Category:	Corporate Priority:		Risk Owner:	Portfolio Holder:	Tolerance:	
Infrastructure	Regeneration		James Doe	Graham Sutton	Treating	
Inherent Probability	Inherent Impact	Inherent Risk Score	Residual Probability	Residual Impact	Residual Risk Score	
3 Likely	4 Severe	12 Red	3 Likely	3 High	9 Amber	
Consequences		Current Controls		Assurance		

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Regeneration projects fail, are delayed or go over	Regular engagement with key partners and stakeholders	HH Town Centre Masterplan at			
budget.	through direct project management and through	http://www.dacorum.gov.uk/home/regeneration/heme			
	Dacorum Regeneration Programme Board.	l-evolution/hemel-hempstead-masterplan			
	Infrastructure delivery plan in place and plans to engage	Water Gardens funding report to Cabinet at			
	key providers to address needs of development growth	http://www.dacorum.gov.uk/home/council-			
	within Dacorum	democracy/meetings-minutes-and-			
		agendas/events/2014/07/22/cabinet/cabinet			
	new Two Waters masterplan in draft and engaging key				
	partners				
□ Sign Off and Comments					

Off Complete

Residual risk rating raised to reflect increased delivery of regeneration and development in the Borough by the private sector and therefore with less direct control. Challenge to match the needs generated by new developments with necessary infrastructure improvements.

PDR_I04 Failure of Business Continuity Plan to keep critical and key services running

Category:	Corporate Priority:		Risk Owner:	Portfolio Holder:	Tolerance:
Infrastructure	Dacorum Delivers		James Doe	Graham Sutton	Tolerating
Inherent Probability	Inherent Impact	Inherent Risk Score	Residual Probability	Residual Impact	Residual Risk Score
2 Unlikely	3 High	6 Amber	1 Very Unlikely	3 High	3 Green
Consequences		Current Controls		Assurance	
 loss of service to the public harm to Council's reputation duty to meet legal requirements is impaired potential loss of income and business 		Actions in Corporate Business Continuity Plan Prioritisation of key service in the event of disaster or other failure.		Corporate Business Continu	ity Plan

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Sign Off Complete						
		· · ·				
PDR_I05 Workforce Planning fails to prevent service Category: Corporate Priority: Dacorum Delivers		Risk Owner:		Portfolio Holder: Graham Sutton	Tolerance: Treating	
Onherent Probability O 3 C Likely	Inherent Impact 4 Severe	Inherent Risk Score 12 Red	Residual Probability 2 Unlikely	Residual Impact 4 Severe	Residual Risk Score 8 Amber	
Consequences		Current Controls		Assurance		
Service cannot be delivered effectively if staffing levels are reduced		Workforce development plan as drafted Timely filling of posts and rearrangement of responsibilities where appropriate when staff leave Review of need for trainees to be developed in house to deal with recruitment and retention issues caused by a strong professional jobs market in 2015.		Workforce Development Plan		
Sign Off and Comments						

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PDR_R01 Local Development Framework (LDF) fails to meet milestones in Local Development Scheme

Category: Reputational	Corporate Priority: Dacorum Delivers		Risk Owner: James Doe	Portfolio Holder: Graham Sutton	Tolerance: Tolerating
Inherent Probability	Inherent Impact	Inherent Risk Score	Residual Probability	Residual Impact	Residual Risk Score
3	4	12	2	3	6
Likely	Severe	Red	Unlikely	High	Amber
	quences	Current Controls		Assurance	
Council is left without and up to date development pan and unable to resist inappropriate new developments (eg in the Green belt) and unable to plan effectively for future growth and development		- Core Strategy adopted September 2013 - a major task and milestone achieved, to make the rest of the process achievable - Project management and monitoring of progress against the Local Development Scheme - Site Allocations DPD nearing adoption (summer 2017) - New Local Development Scheme approved by DBC in December 2016 to cover production of the new Dacorum Local Plan by 2019		Core Strategy published on line at	

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source/council-democracy/annual-monitoring-reportand-lpf---report-(187-kb).pdf?sfvrsn=0

Local Development Scheme at
http://www.dacorum.gov.uk/docs/defaultsource/strategic-planning/lds-2014-final-version.pdf?
sfvrsn=0

Other cabinet reports on Local Planning Framework
progress

Sign Off and Comments

Sign Off Complete

Residual risk rating raised as the new Local Plan gets underway. Potential for delays are quite high with introduction of new evidence throughout the process (eg new housing data) and reliance on the Planning Inspectorate to set up Examinations to align to the timescale.

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