

FINANCE & RESOURCES OVERVIEW AND SCRUTINY COMMITTEE AGENDA

Scrutiny making a positive difference: Member led and independent, Overview & Scrutiny Committees promote service improvements, influence policy development & hold Executive to account for the benefit of the Community of Dacorum.

WEDNESDAY 07 OCTOBER 2015 AT 7.30 PM

BULBOURNE ROOM, CIVIC CENTRE, HEMEL HEMPSTEAD

The Councillors listed below are requested to attend the above meeting, on the day and at the time and place stated, to consider the business set out in this agenda.

Ashbourn Barnes Birnie B Chapman (Chair) Clark E Collins Douris (Vice-Chair) Fethany Imarni Mills Silwal Taylor Tindall

Substitute Members: Councillors Anderson, Brown, Guest, Link, Matthews, Ransley, and W Wyatt–Lowe

For further information, please contact Louise Collins on Tel: 01442 228633 or e-mail: Louise.Collins@dacorum.gov.uk. Information about the Council is also to be found on our web-site: www.dacorum.gov.uk.

PART I

Item No. Page 2 1 Minutes 2 2 Apologies for Absence 2 3 Declarations of Interest 2 4 Public Participation 2 5 Consideration of any matter referred to the committee in relation to call-in 3 6 Action Points from Previous Meeting 7 Quarter 1 Performance and Operational Risk Register Reports: 4 a) Finance and Resources 4 8 Alcohol Policy 19 9 Voluntary Sector Funding – Changes to grant arrangements 24 Exclusion of the Public 50 10 Appendix A – Work Programme for 2015/16 11 51

1. MINUTES

To confirm the minutes of the meeting held on 2 September 2015 as previously distributed; see link below:

http://www.dacorum.gov.uk/docs/default-source/council-democracy/resources---02-09-15--minutes3072304551156b7f9bc7ff00000246a4.pdf?sfvrsn=0

2. APOLOGIES FOR ABSENCE

To receive any apologies for absence.

3. DECLARATIONS OF INTEREST

A member with a disclosable pecuniary interest or a prejudicial interest in a matter, who attends a meeting of the authority at which the matter is considered:

(i) must disclose the interest at the start of the meeting or when the interest becomes apparent, and

(ii) may not participate in any discussion or vote on the matter and must withdraw to the public seating area.

A member who discloses at a meeting a disclosable pecuniary interest which is not registered in the Members' Register of Interests or the subject of a pending notification, must notify the Monitoring Officer of the interest within 28 days of the disclosure.

Disclosable pecuniary interests, personal interests and prejudicial interest are defined in Part 2 of the Members' Code of Conduct.

4. PUBLIC PARTICIPATION

An opportunity for members of the public to make statements or ask questions in accordance with the rules as to public participation

5. CONSIDERATION OF ANY MATTER REFERRED TO THE COMMITTEE IN RELATION TO CALL-IN

AGENDA ITEM 6 – ACTION POINT FEEDBACK FROM PREVIOUS MEETING

Date of Meeting	Action Point	Responsible Officer	Completed?	Update on Action Point	
02/09/15	M Rawdon to provide members with details on the June-August targets for Get Set Go Dacorum	M Rawdon	Completed	Email sent to Members on 22/09/15	
02/09/15	M Housden to provide a list of data to Members with regards to the longest wait times in Q1 in the CSU.	M Housden	Completed	Email sent to Members on 22/09/15	
02/09/15	R Smyth to provide members with his presentation slides.	R Smyth	Completed	E mail sent to Members on 23/09/15	
02/09/15	B Hosier to further look at the apprentices and report back to committee.	B Hosier	Completed	E mail sent to Members on 1/10/15	



AGENDA ITEM: 7a

SUMMARY

Report for:	Finance and Resources Overview & Scrutiny Committee
Date of meeting:	7 October 2015
PART:	1
If Part II, reason:	

Title of report:	Finance & Resources Performance and Risk Report Quarter 1 2015
Contact:	Cllr Graeme Elliot, Portfolio Holder for Finance & Resources
	David Skinner, Assistant Director (Finance & Resources)
Purpose of report:	To provide Committee with analysis of quarterly performance and risk management within Finance & resources for the quarter to June 2015
Recommendations	That Committee notes the contents of the report and the performance of Finance & Resources for Quarter 1 2015/16.
Corporate objectives:	The provision of effective financial services and the allocation of resources such as building assets and facilities management support all five of the Council's corporate objectives, with particular reference to the <i>Dacorum Delivers</i> (internal operations) and, through Revenues, benefits and Fraud division, <i>Building Community Capacity</i> .
Implications:	<u>Financial</u> Contained within the body of the report.
'Value For Money Implications'	Value for money

	Contained within the body of the report.
Risk Implications	Contained within the body of the report
Equalities Implications	None
Health And Safety Implications	There are no health and safety implications.
Consultees:	Group Manager (Commercial Assets Property Development) Group Manager (Financial Services) Group Manager (Revenues, Benefits and Fraud)
Background papers:	2/9/15 F&ROSC Budget Monitoring Quarter 1 2015/16

- 1. Risk and Performance reports are presented to Overview and Scrutiny Committees on a quarterly basis. They provide Members with an opportunity to scrutinise performance against a range of key indicators, and to review how the key risks facing the Services are being managed.
- 2. The attached appendices provide comprehensive risk and performance information for Finance & Resources for Quarter 1 of 2015/16 (April June).

Appendix A Performance Report

Appendix B Risk Report

- 3. There has been one change to a risk scores as set out in the operational risk register at Appendix B.
- a. This is set out in FR_I02 Failure to optimise income generated by commercial assets. The residual probability has been changed to 2 giving an increased residual risk of 6 and an AMBER rating. This reflects the current position and the performance of rental income as set out in the performance report.

F&R OSC QUARTERLY PERFORMANCE REPORT

Finance and Resources

June 2015

Measure	Owner & Updater	Jun 2014 Result	Trend	Mar 2015 Result	Trend	Jun 2015 Result	Sign Off	Comments	Flag
CP01 - Percentage of commercial property occupation	Nicholas Brown Adriana Livingstone	98.67% (594/602) Target: 95.00	*	98.34% (592/602) Target: 95.00		98.66% (589/597) Target: 95.00	~	Updater With continued effort we are effectively re-letting properties when they become void to keep occupancy levels high. Owner The portfolio is effectively fully rented	
CP02 - Percentage arrears on commercial property rents	Nicholas Brown Adriana Livingstone	8.6% (342690/40002 64) Target: 9.5		6.5% (309781/476268 1) Target: 9.5	*	7.3% (309490/42442 00) Target: 9.0	~	Updater with continued focus on the commercial rents Estates and sundry debtors are successfully keeping percentage arrears within target. Owner Within target	
FIN01 - Percentage of creditor trade invoices paid within 30 days	Richard Baker Catherine Hamilton	97.2% (6009/6182) Target: 95.0	*	96.4% (3783/3926) Target: 95.0	*	97.0% (4615/4756) Target: 96.0	1	Updater A great result for the first quarter of 2015/16.	
FIN02a - Time taken for debtors to pay	Richard Baker Clare Dempsey	43.2 Days Target: 45.0	^	40.9 Days Target: 45.0		31.5 Days Target: 45.0	1	Owner A great result for the first quarter of 2015/16.	
FIN03 - General Fund expenditure – outturn forecast against budget	Richard Baker Caroline Souto	£20038000 Target: 20679000	*	£18935000 Target: 19470000	*	£19973000 Target: 19136000	~	Owner Details of variances against the budget are contained with the Q1 Financial Performance Report	
FIN04 - HRA expenditure – outturn forecast against budget	Richard Baker Caroline Souto	£59833000 Target: 60083000	*	£56738000 Target: 60083000	*	£57779000 Target: 57765000	~	Owner Details of variances against the budget are contained with the Q1 Financial Performance Report	



🕈 Monitoring 🛛 🕈 Information

Report run: 21/09/2015

F&R OSC Quarterly Performance Report - Finance and Resources June 2015

Measure	Owner & Updater	Jun 2014 Result	Trend	Mar 2015 Result	Trend	Jun 2015 Result	Sign Off	Comments	Flag
FIN05 - HRA income – outturn forecast against budget	Richard Baker Caroline Souto	£56132000 Target: 56131000	*	£56649000 Target: 56131000	*	£57765000 Target: 57765000	1	Owner Details of variances against the budget are contained with the Q1 Financial Performance Report	
FIN06 - General Fund Capital Expenditure – outturn forecast against budget	Richard Baker Caroline Souto	£16657370 Target: 17806000	*	£16350000 Target: 18087000		£25707547 Target: 28727188	1	Owner Details of variances against the budget are contained with the Q1 Financial Performance Report	
FIN07 - HRA Capital Expenditure – outturn forecast against budget	Richard Baker Caroline Souto	£31881000 Target: 36050000	*	£25971000 Target: 35050000	*	£35821609 Target: 35563608	1	Owner Details of variances against the budget are contained with the Q1 Financial Performance Report	
FIN08 - Investment income – outturn forecast against budget	Richard Baker Tracy Claridge	£355000 Target: 287000	*	£449650 Target: 287000	*	£426950 Target: 313000	1	Owner The higher interest projection is mainly due to higher than budgeted balances. The main factor of increased balances being the general fund PLWB loans; having borrowed £19.78M in advance of need.	
FIN11 - Investment Property Income ytd budget against ytd actual	Nicholas Brown Caroline Souto	£1861036 Target: 1849000	*	£4057861 Target: 3935000	*	£1857389 Target: 1971751	1	Updater Owner Currently below target	
FIN13 - Car Parking Income ytd budget against ytd actual	Nicholas Brown Caroline Souto	£525754 Target: 486300	*	£2171141 Target: 1945000	*	£556888 Target: 521250	1	Updater Owner Currently above target	



Report run: 21/09/2015

F&R OSC Quarterly Performance Report - Finance and Resources June 2015

Measure	Owner & Updater	Jun 2014 Result	Trend	Mar 2015 Result	Trend	Jun 2015 Result	Sign Off	Comments	Flag
RBF01 - Average time taken to decide a new claim for Housing Benefit	Chris Baker Stuart Potton	16.3 Days (10333/634) Target: 23.0	*	24.6 Days (15323/622) Target: 23.0	*	22.7 Days (13223/583) Target: 23.0	~	Updater A good quarter that has resulted in an under target result. Owner This is a good performance, and the first quarter since Q1 of last year where the target has been met. We are continuing to review processes in order to improve efficiency and ensure that the target is met consistently.	
RBF02 - Average time taken to decide a change event for Housing Benefit	Chris Baker Stuart Potton	8.4 Days (67207/8029) Target: 13.0	*	7.1 Days (90155/12633) Target: 13.0	*	12.3 Days (106063/8621) Target: 13.0	~	Updater Change events for Quarter 1 have been good which has resulted in a below target outcome. Owner This is a solid performance, which should give us the platform for consistent under target performance during the whole year.	
RBF04 - NNDR (Business Rates) in-year collection rate	Chris Baker Stuart Potton	28.4% Target: 24.8	~	98.1% Target: 99.0	*	30.2% Target: 24.8	~	Owner This is a very strong collection position for the end of quarter 1, and shows a promising start to this year's collection.	
RBF05 - Council Tax collection rate	Chris Baker Stuart Potton	30.4% Target: 30.0	*	97.7% Target: 97.5		30.2% Target: 30.1	~	Owner This is a good start to the year, and means we are on track to achieve the targeted annual collection rate.	
RBF06 - Council Tax customer contact response (percentage of contacts responded to within 14 days)	Chris Baker Anna Elliott	No Data Target: 0		No Data Target: 0		72% (7741/10681) Target: 70	~	Updater This is a new performance target for Revenues to monitor and gain insight to ultimately improve our service to our customer. By monitoring our customer contact documents, we are measuring our performance against the percentage of these dealt with within 14 days of	

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F&R OSC Quarterly Performance Report - Finance and Resources June 2015

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receipt. We envisage workflow should improve as we learn from the data being recorded and resources being effectively allocated.

In the first quarter we consistently receive the highest volume of correspondence and customer contact following the issuing of the annual bills to roughly 62,000 households in the borough. During this quarter we also issue the highest volume of Recovery notices because of the first reminder, and it's also the first Liability Order Court hearing of the year. Both these bring with it an increase of customer contact in order to clarify, set up and discuss payment plans.

These factors have been taken into account and reflected by the target figure being 70% for this quarter only.

It is therefore really pleasing to see that we have achieved our target during this period and changes to processes have already been done.

Owner

This is a good performance against a new indicator which has been introduced in order to demonstrate our commitment to putting our customers' needs first. The target for the rest of the year is for 90% of contacts to be responded to within a fortnight.

🚩 Monitoring 🛛 🚩 Information

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June 2015



The 2013/14 Final Outturn showed that the slippage of

Budget approved by Members in February 2013. This is

an improvement on previous years where slippage against Original Budget has been around 60%.

As at the end of Quarter 2 2014/15 (the mid-point of

the year), the capital forecast on the General Fund is

The budget position as at Quarter 3 was reported to

Programme was low at around 3%. Forecast slippage on

the HRA Capital Programme has, however, increased significantly since the Quarter 2 forecast, at around

Cabinet in February 2015. The report showed that

forecast net slippage on the General Fund Capital

forecast to be well below 5%.

25%.

broadly on budget, with no material slippage reported

at this stage. Slippage on the HRA capital programme is

Finance & Resources - Da	nance & Resources - David Skinner									
FR_F02 Delays to Capital programme										
Category:	Corporate Priority:		Risk Owner:	Portfolio Holder:	Tolerance:					
Financial	Dacorum Delivers		David Skinner	Cllr Graeme Elliot	Treating					
Inherent Probability	Inherent Impact	Inherent Risk Score	Residual Probability	Residual Impact	Residual Risk Score					
3	2	6	2	2	4					
Likely	Medium	Amber	Unlikely	Medium	Green					
Consec	quences	Current	Controls	Assurance						

Many of the major projects within the Capital Programme are fundamental to delivery of the Council's corporate objectives. Therefore significant delays can impact on the achievement of the corporate plan.

Financial decision-making is negatively affected if the timing of projects in the Capital Programme is wrong. This can result in lost investment income or increased interest costs as the Council moves closer to the point where it will need to borrow.

The estimated delivery date is considered as part of the decision to allocate capital funds to one project over another. If estimated timings are not accurate, there is a contractors to deliver the works? risk that the allocation of funds is not being decided on appropriately.

If inaccurate project management is tolerated, there is a

The controls that have been implemented to mitigate this risk target the robustness of capital bids both at the capital projects was around 30% against the Original time they are submitted and throughout the delivery phase of the projects.

In particular, scrutiny is focussed on those elements of the capital bid that experience indicates are the primary cause of delays to capital projects. These include

â?¢ How robust are the assumptions on the estimated duration of the procurement exercise?

a?¢ How realistic is the estimated time taken for

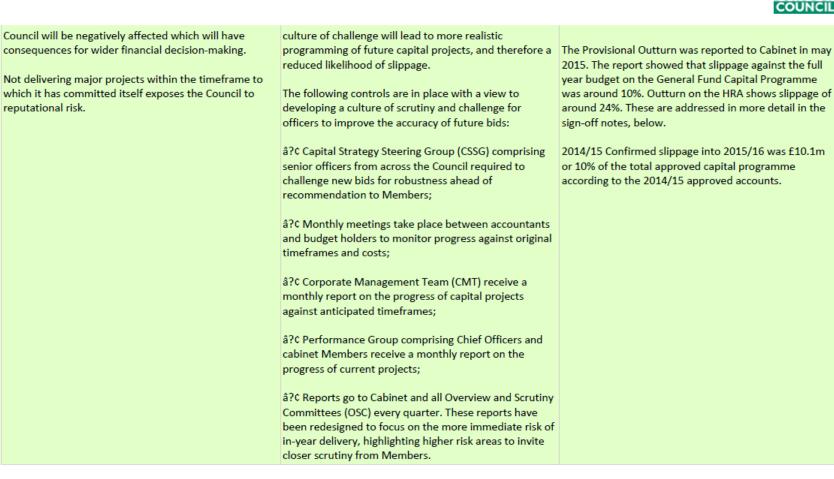
a?¢ How realistic are the assumptions on officer availability to manage the project on time?

risk that the culture of financial management across the The rationale behind this approach is that an increased

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Sign Off and Comments

Sign Off Complete

KPI FIN06 General Fund capital is within GREEN tolerance at 89.5% of target.

KPI FIN07 HRA Capital is AMBER at 1% over budget.

Significant slippage is anticipated of £3,413k as reported in the quarter 1 monitoring report. This slippage is being monitored and reported with explanations for consideration. Specific focus is being given to the fleet replacement programme with plans to be refined over the summer. Further training is being added to the budget setting process to minimise repeat occurrences of slippage with greater scrutiny and challenge of plans to ensure delivery remains on track.

FR_F03 Variances in General Fund revenue budget

Category : Financial	Corporate Priority: Dacorum Delivers		Risk Owner : David Skinner	Portfolio Holder: Cllr Graeme Elliot	Tolerance: Treating	
Inherent Probability	Inherent Impact	Inherent Impact Inherent Risk Score		Residual Impact	Residual Risk Score	
3 Likely	2 Medium	6 Amber	2 Unlikely	2 Medium	4 Green	
Consec	luences	Current	Controls	Assurance		

Accurate, well-controlled budgeting relates directly to the achievement of the Dacorum Delivers corporate objective, and indirectly, through the financial decisionmaking process, to the achievement of all of the Council's corporate objectives.

Inaccurate budgeting negatively affects the Council's ability to make evidence-based decisions. A significant underspend at year-end could indicate that funds have been needlessly diverted from a competing priority. A significant overspend at year-end could result in

The following controls aim to reduce the probability of there being a variance in the General Fund Revenue Budget by ensuring that there is strong challenge put to a 'Full' level of assurance. Budget Holders on the robustness of their assumptions, from a range of audiences.

It is intended that these controls will increase the opportunity for flawed assumptions to be exposed as of financial management across the Council leading to continuous improvement in the setting of accurate

The Council's budgetary controls are assessed each year by Internal Audit. In January 2013, the Council received

A further Internal Audit on the Council's budgeting process, undertaken in September 2014, resulted in a 'Substantial' level of assurance. Despite this being a lower mark than the exceptional one achieved in the soon as possible, as well as inculcating a stronger culture previous audit, it should be noted that it remains a good result.

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reserves being used to support lower priority objectives. Both of these could result in reputational damage for the Council. Failure to address the causes of inaccurate budgeting could negatively impact the Council's culture of financial management, which in turn increases the risk of poor financial decision-making.	The annual budget-setting process consists of an ongoing scrutiny process in which senior officers from across the Council, together with the Financial Services team, challenge the following year's budget bids from Group Managers. This scrutiny process is augmented by the Budget Review Group (BRG), consisting of Chief Officer Group and representatives from the Portfolio Holder group, which provides early Member-level challenge. There are two opportunities for OSCs to scrutinise the budget proposals and directly question the relevant officers before the budget report is finalised and considered by Cabinet and Council. Once approved, in-year budget performance is managed through monthly meetings between accountants and budget holders, which underpin monthly reports to CMT and quarterly reports to Cabinet and OSCs.	Final confirmed outturn for 2014/15 was within £48k of budget (after contributions to and from reserves) as reported to Audit committee and approved as part of
	The Council's Financial Regulations provide a guide to all budget-holders and are subject to annual review.	
	Sign Off and Comments	
Sign Off Complete		



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FIN03 is AMBER and currently predicting a 4% overspend (£837k). This is being addressed with action plans introduced through the budget monitoring process setting out how and when the activity will be brought back in line with budget. Specifically the key pressures in Revenues and Benefits are being examined to explore the opportunities for costs reductions and efficiency savings and a review of the waste service reconfiguration is being commissioned with immediate steps being taken to look at the benefits following on from the new waste service.

FR_I02 Failure to optimise income generated by commercial assets
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Category:	Corporate Priority:		Risk Owner:	Portfolio Holder:	Tolerance:
Infrastructure	Dacorum Delivers		David Skinner	Cllr Graeme Elliot	Treating
Inherent Probability	Inherent Impact	Inherent Risk Score	Residual Probability	Residual Impact	Residual Risk Score
3 Likely	3 High	9 Amber	2 Unlikely	3 High	6 Amber
Consec	quences	Current	Controls	Assu	rance
and increasing bad debts, w set too high, and would jeop achievement of its corporat and Dacorum Delivers.	es one of the council's pt to maximise income from the risk of vacant properties hich could arise if rents are pardise the council's e objectives of Regeneration d the difficulties it brings for	performance of the Council' maintaining good communic relevant Council services, an	ation links between d by regularly monitoring (see KPIs CP01 and CP02) to nce is identified and ible. The existence of these rent Probability' of this risk ore of 3, which is shown in after controls for negotiating rent reviews the Debtors team to track creases their understanding	The year-end performance f demonstrate that occupatio (98.8& against a target of 95 arrears is also better than ta target of 9.5%). The year-end performance f demonstrate an occupation target of 95%. The level of a target of 9.5%. Quarter 1 performance for 2 and demonstrate an occupa target of 95%. The level of a to 7.3% versus a target of 9%	n rates are above target 5%), and that the level of irget (at 7.32% against a igures for 2014/15 rate of 98.3% against a rrears is at 6.5% against a 2015/16 are above target tion rate of 98.66 versus a rrears has increased slightly

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	how it can impact on council income.	
	There are currently Corvu performance targets to maintain the number of voids (empty properties) below 5%, and to keep the rent arrears below 10%. Failure to meet either of these targets would prompt further investigation.	
Sign Off and Comments		

Sign Off Complete

Investment property income is not currently forecast to achieve the ambitious income levels set within the budget. Income levels are being monitored to ensure that high occupation levels are being maintained and that income levels are being maximised. The commercial assets team is working very hard to bring all leases up full commercial levels and to push for a more robust service charge mechanism to maximise potential income. To increase this even more is a challenge given the current economic climate and the current balance of the asset portfolio.

rn_104 randre to maintain an effective business continuity plan for an relevant service areas					
Category:	Corporate Priority:		Risk Owner:	Portfolio Holder:	Tolerance:
Infrastructure	Safe and Clean Environment		David Skinner	Cllr Graeme Elliot	Treating
Inherent Probability	Inherent Impact	Inherent Risk Score	Residual Probability	Residual Impact	Residual Risk Score
3 Likely	4 Severe	12 Red	2 Unlikely	4 Severe	8 Amber
Consequences		Current Controls Ass		rance	
Disruption caused by service failure leading to hardship for individuals, potential loss of business and significant reputational damage		These controls are impleme Council is adequately prepar providing key services in the situation. Through this contr Council being unable to resp is reduced.	red and able to continue e event of an emergency rol, the probaility of the		

FR 104 Failure to maintain an effective business continuity plan for all relevant service areas

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- Annua	l review pr	ocess.
- Annua	r review pr	ocess.

- Corporate business continuity process and procedures set out in emergency response toolkit.

Sign Off and Comments

Sign Off Complete

Managers have been asked to attend a business continuity conference in October that will help to inform the service planning exercise.

FR_R01 Council Tax and B	FR_R01 Council Tax and Business Rates collections rates drop below budget				
Category:	Corporate Priority:		Risk Owner:	Portfolio Holder:	Tolerance:
Reputational	Dacorum Delivers		David Skinner	Cllr Graeme Elliot	Treating
Inherent Probability	Inherent Impact	Inherent Risk Score	Residual Probability	Residual Impact	Residual Risk Score
3 Likely	2 Medium	6 Amber	3 Likely	2 Medium	6 Amber
Consequences		Current Controls		Assurance	
based on the budgeted collection level, if collection falls short this could lead to a cashflow issue within the Council's finances. The fund distribution is balanced after the end of the financial year.possible if the Council is rates target for the year. Council is then able to in minimise the ongoing neReputational risk if collection rate falls significantly – this could also impact on future years' council tax baseProfiled monthly collecti - see KPIs RBF04 and RBF		- see KPIs RBF04 and RBF05. then investigated in order to	ng behind on its collection problem is identified, the e a range of options to ive impact on collection. rates are monitored monthly Reasons for variances are	The full year Council Tax Col (Performance Indicator RBF) budget of 97.5%. The full year Business Rates 2014/15(Performance Indica budget at 98.1% against a ta Q1 Council Tax collection rat of 30.1%	05) was 97.7% against a collection rate in ator RBF04) was under arget of 99%.

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Financial risk in relation to business rate retention scheme if rates collection falls below government set	Direct debit payment is recommended for all customers	Q1 Business Rates collection is 30.2% versus a target of 24.8%	
	 a pre-filled instruction is sent to all non-DD payers with their annual bill or a first bill for a new taxpayer. The direct debit method reduce the risk of under- collection because it eliminates the risk of a payer 		
	forgetting to make a monthly payment. There is an active programme for taking formal recovery		
	action against non payers.		
Sign Off and Comments			

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Sign Off Complete

There is current review of existing processes with regular meeting monitoring performance and an improvement plan is in place to ensure that high standards of collection are maintained and if possible improved. Council tax is within the normal expected range based on previous years and quarters and Business rates collection is significantly ahead of previous years profile.

FR_R02 Delays and errors in the processing of Benefits claims					
Category:	Corporate Priority:		Risk Owner:	Portfolio Holder:	Tolerance:
Reputational	Dacorum Delivers		David Skinner	Cllr Graeme Elliot	Treating
Inherent Probability	Inherent Impact	Inherent Risk Score	Residual Probability	Residual Impact	Residual Risk Score
4	3	12	3	2	6
Very Likely	High	Red	Likely	Medium	Amber
Consequences		Current Controls		Assurance	
This risk links to the corporate objective Dacorum Delivers, focussing on an efficient and effective council.		The controls in place aim to mitigate this risk by closely monitoring performance to assist with effective decision-making around resource allocation. This is a		The successful and continuously improving management of this risk can be seen in the improved performance of KPI RBF01a - Average Time Taken to	
Customers could suffer personal hardship resulting from		<u> </u>	ce area and close monitoring		<u> </u>

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 delays or errors in the processing of claims. Significant reputational risk associated with high-profile errors. Staff time spent on addressing unnecessary errors leads to duplication of effort and is an inefficient use of resources. Government subsidy for housing benefit expenditure is based on external audit certification of the claim made. There is financial risk if errors on cases are identified during their testing. Communications with claimants needs to be well writter and jargon-free in order to reduce the risk of repeat queries which puts pressure on limited staff resources. 	also helps to identify bottle necks in the process which need to be improved to optimise performance. By subjecting the process to this regular in-depth scrutiny the Service is able to reduce the probability of the risk crystallising, hence the reduction between the Inherent Risk score (4) and the Residual Risk score (2) after the controls have been taken into account. Quality checking and individual performance management is in place. These mean that each officer has targets for their personal productivity and accuracy, and information from quality checks is fed back in order to sustain improvement. Average time taken for processing new claims and changes in circumstances forms part of monthly monitoring.	Performance for the full year 14/15 was 22.9 days, which was within the target of 23 days for the first time. This represents an improvement of 4.5 days over the 27.4 days average in 2014/15, and an improvement of 9.9 days against the 12/13 result of 32.8 days. It should be noted that these improvments have been achieved without additional resource. It has purely been the result of improved process design and increased efficiency. Average time taken to decide a new claim for Housing benefit is 22.7 days versus a target of 23. This is the first quarter since the same period last year where the target has been met.
 based on external audit certification of the claim made. There is financial risk if errors on cases are identified during their testing. Communications with claimants needs to be well writter and jargon-free in order to reduce the risk of repeat 	has targets for their personal productivity and accuracy, and information from quality checks is fed back in order to sustain improvement. Average time taken for processing new claims and changes in circumstances forms part of monthly	the result of improved process design and increased efficiency. Average time taken to decide a new claim for Housing benefit is 22.7 days versus a target of 23. This is the first quarter since the same period last year where the target
	This enables intermediary targets to be set for discrete elements of the process, which in turn enables the more effective monitoring which has resulted in significantly	

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AGENDA ITEM: 8

SUMMARY

Report for:	Finance and Resources Overview & Scrutiny Committee
Date of meeting:	7 October 2015
PART:	1
If Part II, reason:	

Title of report:	Alcohol Policy
Contact:	Cllr Janice Marshall, Portfolio Holder for Residents and Regulatory Services
	Author/Responsible Officers:
	Paul O'Day Lead Officer Corporate Health & Safety
	Chris Troy, Group Manager, Regulatory Services
	Dave Austin, Assistant Director (Neighbourhood Delivery)
Purpose of report:	To provide an opportunity for Members to comment on the Council's proposed Alcohol Policy prior to it being presented to Cabinet for approval.
Recommendations	That any comments from this Committee are passed to the Portfolio Holder for her consideration.
Corporate	Resources and Value For Money;
objectives:	Optimise Resources and Implement Best Practice.
Implications:	Financial: There are costs associated with procurement of

[
	monitoring equipment as detailed in the report.
'Value For Money Implications'	Value for Money: Costs of providing equipment & screening were fully assessed and a brief summary is provided in section 1 of the report.
Risk Implications	Currently there is a risk that action could be taken against the Council for unfair dismissal as there is no objective testing/screening to test employees for alcohol limits whilst at work. To ensure that the final process is objective an independent accredited organisation would be employed to conduct the final alcohol test using home office approved breathalyser. Any risks are offset by the consequences of any incident or accidents caused by personnel that have excess alcohol whilst engaged in work activities or driving.
	The key risks :
	 Statutory non compliance Risk of serious accidents/fatalities Legal action taken against the Council (both criminal & civil) Reputational damage to Council
Equalities Implications	None. It is proposed this policy applies to all staff across the Council. This addresses concerns from the unions that operational staff at the depot could be targeted unfairly as many of the depot staff drive or operate machinery.
Health And Safety Implications	None. Implementation of the policy will enable DBC to demonstrate they are complying with H&S requirements and best practice.
Consultees:	 Unions Cupid Green Health & Safety Group Health & Safety Committee CMT
Background papers:	Alcohol Policy

1. Background

1.1 The Council currently has a Policy on Alcohol and Drugs Misuse, however there is no objective means to determine whether employees are under the influence of alcohol or not. The original request to review the policy came from Waste Services and Clean, Safe and Green which have many high risk operations.

- 1.2 As testing for drugs and alcohol would be a new approach for the Council, the Health & Safety Committee agreed that it would be wise to initially focus solely on alcohol testing. After extensive consultation via the Health & Safety Committee and Unions exploring various options, the new proposed policy obtained the approval of the Health & Safety Committee.
- 1.3 This new policy is proposed to be adopted because it provides an objective testing regime to confirm whether or not staff are under the influence of alcohol whilst at work. It is envisaged that the testing elements contained in this policy will have a deterrent effect.

2. Scope of the Policy

2.1 This policy is intended to cover all employees regardless of their duties. Tests would be conducted on suspicion, after a serious accident (particularly involving vehicles and dangerous equipment) and randomly.

3. Summary of Process

3.1 For all tests there would be two stages, an initial screening test undertaken by designated Council employees and a confirmation test undertaken by an external provider.

a. Initial screening test.

Initial screen test would be conducted in-house by Corporate Health & Safety staff and Environmental Health Managers who would be on call. Human Resources (HR) staff would do the testing on Environmental Health and Corporate Health & Safety staff.

b. External confirmation testing

If an employee fails the initial screening test then an external provider using Home Office approved breathalysers would be called to conduct a confirmation test.

3.2 Suspicion

3.2.1 If a manager/supervisor has a suspicion that a member of staff may be under the influence of alcohol he/she would call Corporate Health & Safety, which would then have an officer in attendance to carry out a test within one hour. Screening test conducted – (a control on the tester and a test on the donor).

3.2.2 Screening (conducted by DBC staff):

- a. If negative test results recorded no further action
- b. If negative test but showing some alcohol results recorded H&S advice given on dangers of working with alcohol.
- c. Test positive (i.e. above drink/drive limit) call external provider HR notified.
- 3.2.3 Confirmation Test (conducted by external provider):
 - d. If negative test results recorded no further action.
 - e. If negative test but showing some alcohol results recorded H&S advice given on dangers of working with alcohol.

f. If positive test results recorded – test results provided to HR to action as necessary

3.3 Accident

- 3.3.1 Manager notified of serious accident then calls Corporate H&S, they attend within one hour, and the process would be the same as points a) to f) above.
- 3.4 Random
- 3.4.1 Randomised testing, HR to provide an initial 50 random names from database for the first cycle of random testing. This figure would be subject to review after 6 months depending on results. The process would be the same as points a) to f) above.

4. Timescales of implementation of Policy

- 4.1 If approved there would an initial period to procure the in-house screening equipment and the external provider. Prior to the implementation of the policy there would be a two month amnesty so allowing staff that may have an issue with alcohol to approach HR and seek help as per the current policy.
- 4.2 Staff who would undertake the initial screening test would be trained in the period.
- 4.3 Training sessions would be delivered to Group Managers and/or Team Leaders to demonstrate the initial screening tests in addition to via drop-in sessions at both the Civic Centre and Cupid Green Depot for staff to attend.

5. Transparency & Review

- 5.1 Review at H&S committee would occur after the first round of random tests. This would also be an opportunity to review any test undertaken on grounds of suspicion or after an accident.
- 5.2 The Unions have requested that the results of random tests be presented to the Health & Safety Committee to confirm that no single area of the Council is being unfairly targeted. This information would merely contain the number of tests, the department and the result; no names would be provided.

6. Financial Implications

- 6.1 As detailed in 3.1, there is a two-step process to ensure the process is as cost effective as possible. That said, clearly the financial implications are largely dependent on the number of cases of suspicion occurring during the year so will need to be monitored.
- 6.2 The costs for the process would be as follows:
 - a) This would be done in a similar manner to a road side Police breath test, equipment costing between £100 to £200 and mouthpieces around £2 each time.
 - b) Cost at approximately £200 per call out for external provider to test on suspicion. This could be expensive if used on a frequent basis.

- 6.3 An advantage of using an independent supplier to undertake the Home Office approved breathalyser test is that should a test result be a positive, then any disciplinary proceedings would be relying on evidence provided by a third party.
- 6.4 All care of the equipment and calibration of equipment is done by the third party. Third party is available 24/7 hours a day and 365 days a year.



AGENDA ITEM: 9

SUMMARY

Report for:	Finance & Resources Overview & Scrutiny
Date of meeting:	7 October 2015
PART:	1
If Part II, reason:	

Title of report:	Voluntary Sector Funding – Changes to grant arrangements		
Contact:	Portfolio Holder: Cllr Neil Harden		
	Author: Claire Lynch (Community Partnerships Team Leader)		
	Responsible Officer: Matt Rawdon (Group Manager – People) and Steve Baker (Assistant Director – Chief Executive's Unit)		
Purpose of report:	1. To outline the new commissioning approach		
	2. To outline the proposed financial envelope, distribution of funding between services, proposed services and phased approach		
Recommendations	1. For Overview and Scrutiny Members to review the report and provide feedback to the project team on the proposals so that they can be fed into the October Cabinet Report.		
Corporate objectives:	 Community Capacity: enabling self-help and volunteering to build communities. Regeneration: developing skills and aspirations of local people. 		
	3. Dacorum Delivers: developing more effective ways of delivering services which meet customer expectations.		

Implications:	Financial					
Value For Monoy	The overall cost to the Council for these services, which is committed until 31 March 2016 is £813,800 per annum.					
'Value For Money Implications'	£753,800 from the General fund (£627,550 per annum in grant funding , £105,500 in reduced income from full market rent and £20,750 in reduced business rates) and £60,000 from the Housing Revenue Account (HRA).					
	Value for money					
	The new proposal is to move to an outcome based commissioning model which looks to improve citizens outcomes in the most efficient, effective and sustainable way.					
	The new model will give service providers the opportunity to be creative and come up with new ways of meeting service outcomes for local people. The focus on outcomes should see long term improvements for local people which will reduce dependency on services in future.					
	The total financial envelope (not including £105,500 in reduced income from full market rent and £20,750 in reduced business rates) is £627,550. The proposal is that this is reduced by 10% to £619,000 for the financial year 2016/2017					
Risk Implications	Risk assessment – created in April 2015. Last reviewed on 23.09.2015.					
Equalities Implications	In progress					
Health And Safety Implications	Nil					
Consultees:	Complete:					
	 Service users - currently funded through the Strategic Partner Programme DBC Staff 					

	 Strategic Partners Cabinet members and Senior Management
	To do:
	Wider voluntary sector organisations
	Stage 2 – staff, residents and Councillors
Background papers:	Nil
Historical background (please give a brief background to this report to enable it to be considered in the right context).	Dacorum has funded ten voluntary sector organisations through the Strategic Partner Programme (SPP) since 2011. The SPP replaced existing core funding arrangements and had the aim of ensuring that the voluntary sector carried out work which supported the Council's vision and priorities. The 10 partners supported through core funding remained the same for the Strategic Partner Programme and are outlined below;
	 Age UK Dacorum Citizens Advice Bureau (CAB) Community Action Dacorum (CAD) (Including shop mobility) DENS action against homeless (Including Dacorum Rent Aid) Druglink Mediation Hertfordshire Relate Dacorum, Watford and Three Rivers Signpost (formally known as Urban Access) The Centre in the Park Volunteer Centre Dacorum
	Cost The overall annual cost to the Council for these services, which is committed until 31 March 2016 is £813,800. £753,800 from the General fund (£627,550 per annum in grant funding , £105,500 in reduced income from full market rent and £20,750 in reduced business rates) and £60,000 from the Housing Revenue Account (HRA). (Appendix 1: Strategic Partner financial values for 2015-16)
Glossary of acronyms and any other abbreviations	SPP – Strategic Partner Programme

used in this report:	CAD – Community Action Dacorum
	HMO - House in Multiple Occupation
Appendices	Appendix 1: Strategic Partner financial values for 2015-16
	Appendix 2: Full breakdown of tender timescales for each service
	Appendix 3a-3e – draft outcomes for services) (appendix 3a. Information, advice and advocacy/ 3b. Voluntary Sector Support/ 3c. Living Stable Lives/ 3d. Reducing Social Isolation in Older People
	Appendix 4 – Proposed future funding arrangements

1. <u>Commissioning</u>

1.1 The Council agreed that funding for the SPP would cease in the financial year 2016/2017 and a commissioning model would be adopted. The Commissioning and Procurement Standing Orders were agreed by Cabinet in June 2014; the agreed model focuses on the delivery of outcomes in support of the Council's vision and priorities.

1.2 The Council's Commissioning and Procurement Strategy, sets out the following approach:

- Identify the need Look at the "as-is" provision, consult with stakeholders, forecast and manage demand, take account of any value add or Business Process Reengineering, analyse and forecast spend, express as an outcome.
- Commercial Assessment Identify the market (national/regional/local), undertake risk assessment, market development or shaping, generate options to satisfy need, compare & challenge, review sources of funding (capital, revenue, grants), business case (sustainability & affordability).
- Solution Provision In-house provision (skills & resource assessment), work with others and share service delivery, legal framework (delegation of duties, shared service, Joint Venture or committee), single or joint procurement (service delivery, supply, outsource), solution open to public/private/third sectors.

2. Progress to date;

• CMT discussions on 23 June/ 21 July 2015 on options around grouping contracts and project timescales and agreed recommendations for members

- Cabinet member/ CMT workshops held on 3 July/ 6 August 2015 to discuss grouping contracts, service outcomes, project timescales, and finances.
- Draft outcomes developed with voluntary sector, service users and DBC staff (appendix 3a-3e – draft outcomes for services) (appendix 3a. Information, advice and advocacy/ 3b. Voluntary Sector Support/ 3c. Living Stable Lives/3d. Reducing Social Isolation in Older People and their Carers/ 3e. Preventing relationship breakdown)
- Proposals for groupings, phased approached and re-distribution of finances agreed in principle by CMT and Cabinet Members. Then presented to Strategic Partners.
- Development of the service outcome framework / added value table by project team further to consultation
- Stage 1 consultation with all Strategic Partners completed.
- Stage 2 consultation with all Strategic Partners open until 6 November 2015

3. Proposed finances;

The table in appendix 4 outlines the existing funding arrangements for 1 year, the amount that would be funded if 10% was deducted and the amount that is proposed for the service based on evidence of need.

4. Proposed length of contracts:

The contract length is proposed to be a minimum of three years.

5. Phased approach:

A phased approach based on the tender readiness of existing providers and taking into account the changes in services has been proposed.

See Appendix 2 for a full breakdown of tender timescales for each service.

6. Rationale for grouping of contracts and the redistribution of funding

6.1 Voluntary Sector Support

Previously CAD & Volunteer Centre Dacorum grants

- Hertfordshire County Council are currently commissioning a countywide service for 'Supporting the Voluntary Sector' (£263,000 per year), this will result in approximately £26,000 worth of additional funding for the Dacorum area which has not been put into the area in the past.
- The high overheads, back office and management costs of small organisations is not efficient
- We believe savings could be realised if these two organisations worked more closely together
- It is best practice to commission Voluntary Sector Support and Infrastructure Support as one service

6.2 Living Stable lives

Previously Druglink & DENS (including Rent Aid) grants

- CRI Spectrum are commissioned on a County wide basis to provide drug and alcohol support. County Council commissioners have identified that this is the County Council's statutory responsibility to provide these services and as such Dacorum Borough Council does not need to fund this service
- CRI spectrum now refer clients into the Oxygen pathway (the rehabilitation centre run by Druglink) and pay Druglink using funding from the County Council for the rehabilitation service

- Druglink have started to go into partnership with private landlords to utilise existing HMO's for 'move on' accommodation, which forms part of the Oxygen pathway
- DENS are contracted to manage The Elms to support people back into permanent accommodation
- Staff consultation Strategic Housing: The Homelessness Team reported the issue of 'move on accommodation' as problematic when people leave The Elms. It is not cost effective for people to stay in that location so 'move on' accommodation is vitally important
- DENS and Druglink both follow a 'pathway' model which works with people beyond the point of crisis towards stabilising lives in the long term.

6.3 Preventing relationship breakdown

Previously Mediation Hertfordshire & Relate grants

- Relate counsellors are trained, paid psychological therapists and Mediation Hertfordshire use volunteers who are trained in conflict resolution. We believe there could be efficiencies in working together to ensure families receive the correct level of support at the correct time through a potential pathway of support
- A Lottery funded project of Mediation Hertfordshire was to support children who have experienced problems due to parental dispute. The majority of referrals have come from families where parents are in dispute, which closely links to the work Relate carry out.

6.4 Reducing social isolation for older people and their carers

Previously Age UK and Centre in the Park

- National and local figures on projected increases for number of older people with dementia
- It is good practice to demonstrate the benefits of having a pathway of care for older people.
- National and local figures of number of unpaid carers (higher in Dacorum than Hertfordshire and National figures)

Work to action:

• Initial inquiries have been made to assess opportunities to pool budgets with the County Council as they also fund Age UK and Centre in the Park.

6.5 Supporting young people

- The previous amount funded (£10,500 per year) to Signpost was significantly lower than for other services.
- Signpost deliver a lot in comparison to the size of grant they receive.
- In the recent service user and residents consultation the Council carried out The statement 'we are mentally and physical healthy' had the second highest rate of support (175 people representing 56% of the responders)
- Suicide and self-harm in young people has been raised as an issue by GPs in Dacorum and presented to the Dacorum Strategic Network (DSN). Signpost received a small amount of funding from the DSN to pilot a support group for young people with social anxieties.

6.6 Domestic Violence (currently delivered by CAD)

 In the recent service user and residents consultation the Council carried out – The statement 'we feel safe in our homes and community' had the highest rate of support (254 people representing 82% of the responders)

- The recent staff consultation the Council carried out identified that funding which currently goes towards the Domestic Violence Forum does not achieve outcomes
- Safe Lives (CAADA) Countywide Review has presented opportunities to deliver a project locally
- £9,500 which was allocated to the Sunflower Centre was removed in 2014.

Work to action:

• Discuss with the Council's Anti-Social Behaviour Team and the Homelessness Team about pathways when local residents need support

7. Recommendation:

• For Overview and Scrutiny Members to review the report and provide feedback to the project team on the proposals so that they can be fed into the October Cabinet Report.

Appendix 1 - Value to Funding Assets

										Housing										
	Agreement	Agreement	Annual Rent			Ratable	Value of													
Strategic Partner	Expiry Date	Туре	received	Market rent	Difference	value	discretionary rate relief	commenta	Funding	Notes	Funding	Rent	Rates	Housing	Total	Year 1	Tear 2	14413	Teart	Teer5
Age UK Dacorum			n/A	n/a	NjA	Not currently assessed seperately	N/A	New lease with Day Centre being agreed which will regularize them as a undertexant. Their undertexance fitnaline but says this is based on 200% of (250 (what we are charging our texant hisfally) plus (300. This calculation for working out the rest is up to 19/0/2013 and thereafter the subtexant to pay 30% of the texants rest. DOC have not been involved in how the texant (centre in the park) has determined the rent review of the subtexant.	625,000	£15X to Friendship Team & £10K to Handypenon	640,950	ę	æ	625,000	496,950	48,80	£181,800	6397,880	1280,832	E128,750
Citizens Advice Bureau	31-Mar-14 31-Mar-16	Lease	£1,000 £250	£7,000 £19,500	£6,000 £19,250	£5,500 £23,000	£651 £2,268	Holding over at lease expiry Not known if they subket any space?	£25,000		6575,890	65,000 638,250	6161 63,208	60 625,000	6225,259	6225,058	6450,517	6875,176	6900,234	81,125,288
Community Action Decorum (CAD)	01/05/24	Lease	6250	£16,500	616,250	622,000	62,169	Unusual building, not in a tradional office market location.			6546,780	656,290	63,589	60	\$165,199	6586,599	6580,298	6.005,598	8960,797	6825,996
	31/03/19	Lease	6,200	66,750	6550	\$6,500	6641	No application for discretionary relief yet received				6560	6941	60						
	29/11/19	Lease	62,150	62150 * until rent review	60	BAND C	N/A	Note* The tenant undertook works so the set reflect the tenants investments plus DBC invested £10,000 over the 3 properties, the properties will reven to mainted value at cent review on 30/11/2017 which is currently £6,500 p.s												
	29/11/19	Lease	62,150	£2150 * until rent review	60	BAND B	N/A	Note * The tenant undertook works to the rest reflect the tenants investments plus DSC invested £30,000 over the 3 properties, the properties will revent to market value at cent review on 30/11/2017 which is currently £6,500 p.a				8	80	80						
DENE	29/11/19	Lease	62,150	£2150 * until rent review	60	BAND B	N/A	Note * The tenant undertook works to the rest reflect the tenant investments plus DSC invested £30,000 over the 3 properties, the properties will revent to market value at rent review on 30/11/2017 which is currently £6,500 p.a			630,800	8	80	80	68,017	69,317	696,094	4546,345	8582,588	6240,285
	31/01/15	Lease	SON OF THE RENTAL RECEIVED	£10,000	£5,000	BAND E	N/A	At lease renewal currently,				66,000	80	80						
	29/11/17 Lesse	60	£16,500	616,500	649,250	64,856	previous income over £30,000, but building needs substantial repair which would affect the market rent. No application for discretionary relief yet received					64,856	80							
			-			BAND D	N/A				4 - 1	60	60	60						
	Procurement has details 29/09/2015	Procurement has details Tenancy - 3	Procurement has details			not yet rated	N/A	No data known				60	60	60						
			£1	£10,000	69,999	£10,000	6986					65,999	6988	60						
							N/A		-			60	60	60						
							N/A N/A					60	60 60	60						
							N/A					60	60	60						
Druglink		Licence	n	n/a	N/A	641,500	64,092	rectal value blighted as property is to be developed so they are making DBC they are saving the Council business rates payments There are two separately rated parts of this property [2nd floor, and Sch Wing ground floor]. Each has an IV of 20,750 and rate relief of 2004555			68,330	60 60 60 64,392		80	60,58 60,58		£124,889	6245,584	£348,779	6.00,875
	05-0:0-15	Licence -1	61	68,000	67,999	68,000	6789					67,999	6789	60						
Mediation Hertfordshire					N/A	65,100	6503	No data known Leased from Affinity Sutton	\$10,000	to provide mediation services for tenants due to the volume of referrals	633,790	60	60	450,000	844,288	666,288	638,486	6132,000	6576,835	6221,396
Relate	01/07/28	Underlesse	6250	67,750	£7,500	615,500	61,528	DBC has a landlord and we have a restriction on the use for the building it has steep 2nd staircase and is not designed for offices, but has been reasonabily adapted			668,655	67300	61,538	8	657,688	657,688	8113,277	8172,855	6280,558	6288,592
Signpost (aka urban access)					N/A	no rateable occupation known	Ng'A.	No data known			630,600	80	80	80	650,800	#50,800	625,200	611,800	643,400	658,020
The Centre in the Park	19-Aug-13	Lease	61	68,800	68,799	£11,000	£1,085	Building modified for intended use with internal ramps, and accessibility			614,300	68,799	61,285	æ	646,286	694,284	688,167.20	6582,290.80	6176,884.40	6220,418
Volunteer Centre Dacorum	11/03/17	Licence - 6	6250	67,800	67,550	£12,000	61,183	Unuxal building, site the buildign sits on has legal issues so cannot be let on a lease			656,990	67,580	61,588	80	610,003	610,003	6131,386.40	6387,079.80	8282,772.80	6128,498
Key					4100,007		620,750				6827,350	6103,087	420,790	490,000	613,667	6823,687	61,627,888	62,440,390	61,254,789	64,068,487

Appendix 1 - At a glance funding

Strategic Partners	Funding	Rent	Rates	Housing	Year 1	Year 2	Year 3	Year 4	Year 5
Age UK Dacorum	£40,950	£0	£0	£25,000	£65,950	£131,900	£197,850	£263,800	£329,750
Citizens Advice Bureau	£171,890	£25,250	£2,919	£25,000	£225,059	£450,117	£675,176	£900,234	£1,125,293
Community Action Dacorum (CAD)	£146,780	£16,250	£2,169	£0	£165,199	£330,398	£495,598	£660,797	£825,996
DENS	£20,500	£22,050	£5,497	£0	£48,047	£96,094	£144,141	£192,188	£240,235
Druglink	£63,330	£17,998	£5,867	£0	£87,195	£174,389	£261,584	£348,779	£435,974
Mediation Hertfordshire	£33,730	£0	£503	£10,000	£44,233	£88,466	£132,699	£176,931	£221,164
Relate	£48,610	£7,500	£1,528	£0	£57,638	£115,277	£172,915	£230,553	£288,192
Signpost (aka urban access)	£10,600	£0	£0	£0	£10,600	£21,200	£31,800	£42,400	£53,000
The Centre in the Park	£34,200	£8,799	£1,085	£0	£44,084	£88,167	£132,251	£176,334	£220,418
Volunteer Centre Dacorum	£56,960	£7,550	£1,183	£0	£65,693	£131,386	£197,080	£262,773	£328,466
Year 1 Year 2 Year 3 Year 4 Year 5	£1,255,100 £1,882,650 £2,510,200	£105,397 £210,794 £316,191 £421,588 £526,985	£20,750 £41,501 £62,251 £83,001 £103,752	£60,000 £120,000 £180,000 £240,000 £300,000	£813,697	£1,627,395	£2,441,092	£3,254,789	£4,068,487

Below OJEU	I
Above OJEU	

In this instance 'OJEU' is indicating the European Union procurement threshold value for services (£172,514) on a cumulative basis Over this value certain rules and timescales will apply to the procurement process.

OJEU (Official Journal of the European Union)

Appendix 1 - % Funding Income

Voluntary Sector Organisation	% of grant compared to annual income	
Citizens Advice Bureau	47%	
Mediation Herts	38%	25-50%
Volunteer Centre	37%	25-50%
Relate	26%	
Age UK Centre in the Park	15% 12%	10-25%
Signpost	9%	
Community Action Dacorum	8%	less than 10%
Druglink	5%	

DENS unknown

Tender Timescales	Information, Advice and Advocacy	Supporting the Voluntary Sector	Living Stable Lives
Extended consultation for advice service outcomes	7 Sept - 2 Oct 2015	11 Sept - 6 Nov 2016	11 Sept - 6 Nov 2016
Consultation meeting with current Strategic Partners	14 Sept 2015	15 Sept 2015	11 Sept 2015 18 Sept 2015
Finance and Resources Overview and Scrutiny (specification, outcomes and evaluation criteria for advice service to be presented)	7 Oct 2015	7 Oct 2015	7 Oct 2015
Housing and Community Overview and Scrutiny (specification, outcomes and evaluation criteria for advice service to be presented)	14 Oct 2015	14 Oct 2015	14 Oct 2015
Cabinet (specification, outcomes and evaluation criteria for advice service to be agreed)	20 Oct 2015	20 Oct 2015	20 Oct 2015
Consultation / bidders day	20 Oct 2015	20 Oct 2015	TBC
Procurement training	TBC	ТВС	TBC
Service tender to be released	Nov 2015	Jan / Feb 2016	March / April 2016
Evaluation of advice service tender	Jan 2016	March 2016	May 2016
Communication of advice service decision with bidders	Jan 2016	March 2016	May 2016
Standstill period for advice service	Feb 2016	April 2016	June 2016
Contract signing for advice service	March 2016	May 2016	July 2016
New advice service in place	May 2016	July 2016	Oct 2016

Reducing Social Isolation	Preventing Relationship Breakdown	Keeping People Mobile	Supporting Dacorum's Youth	Safe Lives
11 Sept - 6 Nov 2016	11 Sept - 6 Nov 2016	TBC	ТВС	твс
11 Sept 2015	14 Sept 8 Sept 2015	TBC	TBC	TBC
7 Oct 2015	7 Oct 2015	TBC	TBC	TBC
14 Oct 2015	14 Oct 2015	TBC	TBC	TBC
20 Oct 2015	20 Oct 2015	TBC	TBC	твс
твс	TBC	TBC	TBC	TBC
твс	TBC	TBC	TBC	TBC
March / April 2016	May/ June 2016	TBC	TBC	TBC
May 2016	July 2016	TBC	TBC	TBC
May 2016	July 2016	TBC	TBC	TBC
June 2016	2016 Aug 2016 TBC TBC		ТВС	
July 2016	Sept 2016	TBC	TBC	TBC
Oct 2016	Dec 2016	TBC	TBC	TBC

Appendix 3a – Information advice and Advocacy Service Outcome

Information, advice and advocacy service

This service will provide a free, impartial, independent and confidential information, advice and advocacy for all local people in Dacorum. It will support local people to resolve issues affecting their lives including:

- Benefits entitlement
- Employment
- Debt and Money
- Consumer rights
- Relationships
- Housing
- Law and rights
- Discrimination
- Tax
- Health care
- Education.

The service should be shaped using the following four principles:

- 1. Independence All information and advice given is independent meaning the needs of the service user are central to service provision.
- 2. Empowerment The information, advice and advocacy provided means that service users are in control of their situation and have a voice.
- 3. Inclusion The service is accessible to all and service users are supported to be involved in local decision making.
- 4. Citizenship Service users are able to exercise their rights by being informed, advised or represented.

The service will operate using the following three tier system:

Tier 1 – Self-help and assisted information

Local people are able to access a wide range of information remotely to resolve issues. This information is available at any given time through multiple channels e.g. online or leaflets. Assisted information is available to service users who need support to identify actions they can take themselves.

Tier 2 – General help (with and without casework)

Local people access support to resolve issues through more interactive channels. This information, advice and advocacy is provided on a 1:1 basis and can still be offered through multiple channels such as telephone calls, email and face-to-face support / drop in's. The service provider will take action on behalf of the client, including follow up work where the service provider retains responsibility.

Tier 3 - Specialist help/ legal representation

Local people have access to legal representation or advocacy support to resolve complex issues e.g. in court or work tribunal.

Service Outcomes	Suggested Indicators			
People access information, advice and advocacy to resolve issues	Number and (%) people that feel satisfied their issue has been resolved			
The information, advice and advocacy offered, has a positive impact on people's health and wellbeing	 Evidence of people's health and wellbeing improving as a result of accessing the service, this includes: Levels of stress Sleep Appetite Mental health Physical health 			
The information, advice and advocacy offered, improves people's financial circumstances	Number and (%) of people that experience a positive change from before and after advice in areas such as: Money Management Debt Management Sustaining tenancies			
People are able to resolve issues in future	Number and (%) of people that feel better equipped to deal with problems in the future Evidence that advisors support people to understand how immediate actions can lead to positive outcomes in life Number and (%) of people that return to the service within a year Evidence of targeted self-help education with people that return to the service			
Information, advice and advocacy can be accessed by all local people	Evidence that the demographic profile of people accessing the service is representative of the Dacorum population Breakdown of vulnerable people accessing the service using the following headings: Communication (language or literacy) Physical and or learning disability Mental health And their topic of enquiry Evidence of outreach work to improve access to the service Evidence of flexible provision and multiple advice channels/ referral systems			
People have access to additional support services following the information, advice and advocacy support	Number and (%) of people signposted onto other services and breakdown of these services			
People are satisfied with the service they receive	Satisfaction levels of people that have accessed the service - categorised by demographic and vulnerability if relevant using the following heading; Communication (language or literacy), physical or learning disabilities, mental health problems			

Housing specific outcomes				
	Number of Dacorum Borough Council tenants referred to the service and breakdown of circumstances of clients			
Dacorum Borough Council Housing tenants are supported to maintain their tenancy.	Evidence that Dacorum Borough Council tenants are at risk of losing their home and are given priority when accessing the service e.g. appointments			
	Evidence of mapping debts of clients i.e. payday lenders			
	Number and (%) of debt relief orders, bankruptcy, benefits issues			
	Evidence of plans being put in place for repayment of housing related debt			
	Evidence of Dacorum Borough Council's Housing Team being supported to access information on DBC tenants			

Appendix 3B

Voluntary and Community sector support service

The service will provide information, guidance and support to support the voluntary and community sector in Dacorum to provide high quality, accessible and sustainable services for local people.

The main areas of focus for this service will include:

- Campaigning
- Cross sector working
- Financial Management
- Funding
- Governance
- IT
- Infrastructure
- Monitoring and Evaluation
- Marketing and Communications
- Setting up and Sustainability of organisations/ groups
- Strategy
- Volunteering and Workforce
- Volunteer management
- Quality standards
- Policy and Research
- Administrative/ financial support
- Project management

It is essential for the service to demonstrate advocacy and leadership within the voluntary and community sector and develop the sectors sustainability. Offering support in identifying cost effective approaches to service delivery and monitoring and reporting on outcomes will be key to achieving this.

It will include a volunteer brokerage service that utilises the links with the local voluntary and community sector to maximise volunteering opportunities for local people.

Finally it will capture up to date information about voluntary and community sector organisations including social enterprises' operating within the local area to raise awareness of the support this service can offer.

The service will operate using the following 3 tiered system:

Tier 1 - Self-help: Voluntary organisations and community groups are able to resolve issues through remote access to basic information, on topics such as:

- Setting up their organisation
- Developing their service
- Funding opportunities

This information will be available at any given time through multiple channels e.g. online.

Tier 2- Assisted information and general help: Voluntary organisations and community groups are supported to develop their knowledge through more interactive channels e.g. telephone calls, face to face, skype. By having their needs identified they are able to go on to resolve issues themselves based on the advice, instructions or signposting offered.

Tier 3- Specialist support: Voluntary organisations and community groups are provided with intensive support to address the needs of their organisation. This can be through actions such as:

- Completing funding applications
- Developing policies and procedures
- Monitoring and evaluating their service
- Volunteer Management
- Supported volunteering

Organisations and groups accessing this level of service will have access to a tailored development programme enabling them to support their organisations to be future ready and resolve issues.

The success of the service provider will be measured by the strength and satisfaction of the wider voluntary and community sector.

For the purpose of this document, the voluntary and community sector refers to all non-profit organisations and groups operating within Dacorum, this includes social enterprises.

Desired Service Outcomes	Suggested Indicators
The voluntary and community sector are able to establish and maintain a high level of service delivery	Evidence of supporting people to set up a voluntary organisation, community group or social enterprise Evidence of supporting the voluntary and community sector to access training for monitoring and evaluating their service Evidence of monitoring voluntary and community sector organisations activity within the local area Evidence of mapping organisations that do not renew their membership/ reason for this Evidence of supporting organisations to meet a quality standard
The voluntary and community sector have access to the assistance they need to support their service users	Evidence of organisations accessing the service through multiple channels Number and (%) of organisations accessing each service tier Evidence of outreach work with local community groups and voluntary sector organisations to raise awareness about services offered
The voluntary and community sector have the opportunity and skills to access funding	Evidence of funding opportunities being regularly promoted through multiple channels No and (%) of funding advice and assistance provided at each tier Evidence of supporting partnerships to access joint funding opportunities breakdown into grants / contracts Evidence of supporting organisations to complete funding applications + Total amount applied for / Total amount won (% ratio of success)
The voluntary and community sector are able to work in partnership to deliver services	Evidence of supporting local community groups and organisations to identify opportunities for partnership working Evidence of supporting local partnerships to deliver on outcomes Evidence of supporting local community groups and voluntary sector organisations to develop, monitor and evaluate shared outcomes
The voluntary and community sector are supported to operate in line with their Constitution/ Charity Commission guidelines	Evidence of offering training opportunities e.g. constitution/ governance/ trusteeship/ volunteer management (no of people attending and feedback from training) Evidence of assisting organisations to work in line with their constitution
Local people have access and benefit from volunteering opportunities within the voluntary and community sector	Evidence that local people who are registered to volunteer are profiled and supported based on their employment preferences / transferable skills No and (%) of registered volunteers looking for work

	No and (%) of registered volunteers receiving training through their volunteering No and (%) of registered volunteers supported into work/ training or advanced volunteering (%) of people who have experienced a change from before/ after being supported into volunteering in the following areas; confidence, well-being,
The voluntary and community sector supported to operate in line with Volunteer Management good practice standards	employability & relationships with others Evidence of developing and promoting a standard in Volunteer Management No. of organisations working towards/ completing the volunteer management standard
The voluntary and community sector are supported to fill and sustain volunteering vacancies	Satisfaction levels of clients with the volunteer management within their volunteering organisation after 6 months Evidence of measuring unfilled vacancies - 1-6, 7-12 months 1+ year Evidence of action taken to find volunteers for opportunities advertised for over 6 months Satisfaction levels of volunteers with their roles Action taken to support volunteers/ organisation who are not satisfied

Appendix 3C

Living Stable Lives

The aim of this service is to support people that have experienced a crisis such as homelessness or substance abuse and need support beyond the point of crisis to stabilise their lives. The service will develop a pathway of support to stabilise people's lives and give them the tools to Live Stable Lives in future.

Move on accommodation and maintaining a tenancy can prove difficult for people who have experienced homelessness and/ or substance misuse. Difficulties can arise with health, finances and relationships and additional support maybe needed beyond the point of crisis.

Crisis research looking at people's turning points into homelessness in the UK, found that reasons most often cited by male participants were relationship breakdown, substance misuse, and leaving an institution (prison, care, hospital etc.). For homeless women, the most common causes were physical or mental health problems and escaping a violent relationship. http://www.crisis.org.uk/pages/causes-consequences.html

A way of improving people's life chances is to reduce their likelihood of re-using drugs and alcohol, preventing homelessness and improving social inclusion.

Service Outcomes	Suggested Indicators		
Desired outcomes of the service	General indicators we would be looking for		
People are secure in their housing	Number and (%) of people that went on to sustain tenancies e.g. 3 months, 6 months, 1 year Number and (%) of people that leave move on accommodation with housing secured		
People have positive support networks	Number and (%) of people that feel they have someone to contact when in difficulty Number and (%) of people that feel their peers have a positive influence on their decision making Number and (%) of people encouraged to access other services		
People are able to meet their basic needs	Number and (%) of people that feel able to manage their money Number and (%) of people that feel they have enough to eat daily Number and (%) of people that have a bed to sleep in Number and (%) of people that have improved hygiene		

The following outcomes are suggested for shaping this service.

	Number and (%) of people that remain clean after detox e.g. 3 months, 6 months, 1 year				
People live as healthy lives as	Number and (%) of people that experience a positive change in their mental health and wellbeing e.g. anxiety, stress, depression, sleep patterns				
possible	Number and (%) of people that access medical help when needed				
	Evidence of promoting the benefits of physical activity and maintaining stable lives				
People are able to resolve issues in future	Number and (%) of people that that are better equipped to deal with problems in the future/ make better informed decisions Number and (%) of people that feel more able to recognise issues and seek out support before reaching crisis point e.g. financial advice				
People have access to additional support services following interaction with the service	Number and (%) of people who are identified as needing support from another organisation Number and (%) of people who are referred to another organisation Number and (%) of people who receive support from the organisation they have been referred too				
People have developed life skills	Breakdown of people engaging in activities to develop skills Number and (%) of people that have an increased confidence in living independently Number and (%) of people that feel able to manage their finances Number and (%) of people that enrol in a course / training Number and (%) of people that went on to employment / volunteering				

Appendix 3D

Reducing Social Isolation for Older people and Carer's in Dacorum

Social Isolation relates to the lack of, or frequency of social contacts, interaction, social support structures, or lack of input into wider community activities.

The aim of this service therefore would be to improve older people and carer's social connectedness.

Social connectedness refers to the relationships people have with others and the benefits these relationships can bring to the individual and wider society. The service will look to build older people and carer's resilience to feelings of loneliness and the ability to integrate with the local community. This is influenced by the Five Ways to Wellbeing framework.

Using the Campaign to End Loneliness Outcomes framework, these are the suggested outcomes for commissioning 'Older people and their carers living well'. <u>http://campaigntoendloneliness.org/guidance/?size=big&contrast=dark</u>

The following 7 desired outcomes are therefore suggested to shape this service:

Service Outcomes	Suggested Indicators
Desired outcomes of the service	General indicators we would be looking for
	Number and (%) of older people and carer's that experience a positive change in their mental health and wellbeing after accessing the service e.g. Confidence, Stress, Anxiety, Depression
Older people and carer's are as healthy	Number and (%) of older people and their carer's that increase their levels of physical exercise
as possible	Number and (%) of older people and carer's that have a healthier diet
	Number and (%) of carer's that feel more able to care for their dependent after accessing the service e.g. through respite
	- Evidence of improved hygiene
Older people and carer's recognise and can cope with feelings of loneliness	Number and (%) of older people and carer's that feel less lonely Number and (%) of older people and carer's that feel more able to recognise how loneliness can affect their health and wellbeing Number and (%) of older people and carer's that have someone they can contact when they feel lonely e.g. be-friending buddy, support service
Older people and carer's socialise with others	Number and (%) of older people or carer's that increase the average number they speak to daily Number and (%) of older people unable to leave their homes that increase the average number of people they speak to daily
Older people and their carer's use technology to maintain relationships	Number and (%) of older people or carers that contact family or friends using technology e.g. skype after accessing the service Number and (%) of older people or carers that use technology for entertainment e.g. to play games Number and (%) of older people and carers that use technology to access services

Older people and their carers feel safe and secure in their homes and communities	Number and (%) of older people or carers that feel more safe and secure in the homes Number and (%) of older people or carers that feel more safe and secure when out in the community
Older people and their carers know about and can access other services that support their needs	Evidence of promoting initiatives/ activities that would benefit older people and their carer's Number of referrals made to other services Number of other services that refer older people or carer's to your service
Housing Specific Outcomes – these ou	itcomes will be specific to tenants of Council owned proprieties
Older people and carers live in warm, weather tight, safe and secure Council owned properties	 Evidence of older people and carers being supported to make repairs to their Council owned properties Number and (%) of older people and carers that are supported to make their properties more efficient e.g. insulation advice, energy saving light bulbs, draft proofing. Number and (%) of older people and carers that feel safer / more secure in their properties
Older people and carers are supported to stay in their homes and remain independent	Evidence of identifying older peoples and carers property needs and offering advice on how their property could be adapted Number and (%) of older people and carers that have improved mobility within their homes as a result of adaptions e.g. grab rails Number and (%) of older people with a reduction in falls or fear of falling in their home

The previous Outcome Framework included 15 outcomes, this Framework sought to reduce this number and give a clear guidance on the outcomes this service should be working towards.

Appendix 3E

Preventing Relationship Breakdown

This service will develop a pathway of support for people experiencing relationship breakdown that addresses both the practical and emotional needs of local people. The aim is to ensure that people can maintain healthy and secure relationships at home, with neighbours, in the community and in the workplace.

For the purpose of this service, the term 'relationship' refers any connection between two or more people.

The main areas of service will focus on:

- Neighbour Disputes
- Wider Community Disputes
- Family Breakdown
- Workplace Conflict

This service will need to demonstrate the ability to deliver a spectrum of services as listed below.



Self Help: Local people are able to access a wide range of information remotely to resolve issues. This information is available at any given time through multiple channels e.g. online or leaflets.

Assisted Support: Local people are supported to reach voluntary agreements between parties on how to move forward and resolve issues affecting practically.

Specialist Support: Local people are helped to strengthen their relationships by addressing the emotional and psychological issues affecting them.

The following desired outcomes are therefore suggested to shape this service.

Service Outcomes	Suggested Indicators				
People resolve issues affecting their relationships	Number and (%) of people that felt satisfied their issue had been resolved Number and (%) of people that return to the service within a year Breakdown cases accessing the service: family, neighbours, couples, work colleagues etc.				
People use multiple channels to maintain communication	Evidence of technology being used to improve communication between people experiencing relationship breakdown e.g. skype Evidence that people feel more able to express their feelings in an appropriate way as a result of accessing the service				
People have enriching relationships with others	Evidence that people feel their quality of relationships have improved since accessing the service				
People's live as healthy lives as possible when experiencing a breakdown in relationships	 Evidence of people's health and wellbeing improving as a result of accessing the service, this includes: Levels of stress Sleep Appetite Mental health Physical health Self esteem 				
The impact of relationship breakdown on others is supported	Number of children / adults not accessing the service that live with service user's				
People have the skills to cope with future issues that affect relationships	Evidence of signposting people on to other service for future support Number and (%) of people that feel better equipped to deal with issues in the future				

Housing specific outcomes				
Dacorum Borough Council tenants	Number and (%) of DBC tenants that access the service			
are supported to maintain their	Number and (%) of DBC tenants that feel able to continue their tenancy e.g. couples with a			
tenancy	joint tenancy or resolution between neighbours			

Appendix 4 – Future

Funding

Name of Service	Organisations currently delivering the existing grant funded service	Total existing general fund grant for this service	HRA	Total DBC grant funding for year 2015-16	10% reduction	Yearly funding with 10% reduction	Proposed redistribution for yearly funding
Information, advice and advocacy Service	Citizens Advice Bureau	£171,890.00	£25,000.00	£196,890.00	£19,689.00	£177,201.00	£177,000.00
Supporting the Voluntary Sector	Community Action Dacorum & Volunteer Centre Dacorum	£157,740.00		£157,740.00	£15,774.00	£141,966.00	£124,000.00
Living Stable Lives	Druglink & Dens	£83,830.00		£83,830.00	£8,383.00	£75,447.00	£70,000.00
Reducing Social Isolation in Older People and their Carers	Age UK & Centre in the Park	£75,150.00	£25,000.00	£100,150.00	£10,015.00	£90,135.00	£95,000.00
Preventing relationship breakdown	Relate & Mediation Herts	£82,340.00	£10,000.00	£92,340.00	£9,234.00	£83,106.00	£83,000.00
Service outcomes have no	t been developed for the services	listed below:				•	
Safe Lives	CAD (Domestic Violence Forum)	£4,000.00		£4,000.00	£400.00	£3,600.00	£10,000.00

Supporting young people	Signpost	£10,600.00	£10,600.00	£1,060.00	£9,540.00	£20,000.00
Keeping people mobile	Shop Mobility & Community Transport	£42,000.00	£42,000.00	£4,200.00	£37,800.00	£40,000.00

10. EXCLUSION OF PUBLIC

To consider passing a resolution in the following terms: That, under s.100A (4) of the Local Government Act 1972 Schedule 12A Part 1, as amended by the Local Government (Access to Information) (Variation) Order 2006, the public be excluded during the items in Part II of the Agenda for this meeting, because it is likely, in view of the nature of the business to be transacted, that if members of the public were present during these items there would be disclosure to them of exempt information relating to:

FINANCE AND RESOURCES: Overview & Scrutiny Committees: Work Programmes 2015/16

Scrutiny making a positive difference: Member led and independent, Overview & Scrutiny Committee promote service improvements, influence policy development & hold Executive to account for the benefit of the Community of Dacorum.

Date:	Report Deadline	Items:	Туре:	Contact details:	Background information
04 November 2015	21 October 2015	Q2 Performance & Operational Risk Register Reports	РМ	S Baker, Assistant Director – Chief Executive's Unit (MO) R Smythe, Assistant Director – Performance and Projects D Skinner, Assistant Director - Finance & Resources	
		Q2 Forecast Financial Outturn Report 2015/16	PM	R Baker, Group Manager	
		Action Points from previous meetings	SC	All Members to discuss	
		Community Infrastructure Levy	PD	H Overhead, Assistant Team Leader – Strategic Planning and Regeneration J Doe, Assistant Director Planning, Development & Regeneration	

Date:	Report Deadline	Items:	Туре:	Contact details:	Background information
08 Dec 2015 (Joint OSC)	26 November 2015	Budget 2016-17 Ideally no further items to be added		J Deane, Director Finance & Resources	
		Action Points from previous meetings	SC	All Members to discuss	
13 Jan 2016	30 December 2015	Action Points from previous meetings	SC	All Members to discuss	
02 Feb 2016 (Joint OSC)	28 Jan 2016	Budget 2016 -17 Ideally no further items to be added	SC	J Deane, Assistant Director Finance & Resources	
		Action Points from previous meetings	SC	All Members to discuss	

Date:	Report Deadline	Items:	Туре:	Contact details:	Background information
08 March 2016	23 Feb 2016	Q3 Performance & Operational Risk Register Reports	PM	S Baker, Assistant Director – Chief Executive's Unit R Smythe, Assistant Director – Performance & Projects D Skinner, Assistant Director, Finance & Resources	
		Q3 Forecast Financial Outturn Report 2015/16	PM	R Baker, Group Manager	
		Action Points from previous meetings	SC	All Members to discuss	